# EIA Title: Schools Funding Formula 2021/22: Impact of proposed level of minimum funding guarantee and lump sum

Question	Answer
Did you use the EIA Screening Tool? (Delete as applicable)	No

# 1. Explaining the matter being assessed

Question	Answer
What policy, function or service change are you assessing?	Schools funding formula 2021/22 The specific proposals considered here are (a) to set the level of the minimum funding guarantee, for schools where the average increase in funding per pupil from 2020/21 to 2021/22 is small, at the highest affordable level, (b) to make a small increase in the level of the lump sum
Why does this EIA need to be completed?	The level of the minimum funding guarantee (the minimum average increase in funding per pupil) and of the lump sum are two of the most important variables in the schools funding formula, which determines the level of funding allocated to individual primary and secondary schools. Neither is directly linked to the incidence of protected characteristics but it is possible that choices on the level of either could have a disproportionate impact on schools with a high incidence of pupils in protected groups. Legally management of budget shares is delegated to individual schools. Thus it is for individual schools to decide how to deploy their resources and in so doing to have regards to the needs of protected groups. But in allocating funds to schools we recognise that their spending decisions are affected by the total funding available.
Who is affected by the proposals outlined above?	Schools and pupils and staff in schools. The proposals will affect the level of funding of individual schools



Question	Answer	
How does your service proposal support the outcomes in <u>the</u> <u>Community Vision for</u> <u>Surrey 2030</u> ?	Everyone benefits from education, skills and employment opportunities which help them succeed in life	
Are there any specific geographies in Surrey where this will make an impact? (Delete the ones that don't apply)	• County-wide	
Briefly list what evidence you have gathered on the impact of your proposals	We have estimated funding allocations at individual school level using a range or scenarios and have compared them with data on incidence of ethnic minorities (as a proxy for race), children with special educational needs and disabilities (as a proxy for disability) and pupils eligible for free school meals (as a proxy for deprivation). The data which we have used is largely taken from the school census or from DfE data sets eg workforce census. We do not have data on the incidence in schools of most of the other protected characteristics. We have consulted all individual mainstream school via a consultation paper available on Surrey Says and we provided illustrations of impact to individual schools.	

# 2. Service Users / Residents

There are 10 protected characteristics to consider in your proposal. These are:

- 1. Age including younger and older people
- 2. Disability
- 3. Gender reassignment
- 4. Pregnancy and maternity
- 5. Race including ethnic or national origins, colour or nationality
- 6. Religion or belief including lack of belief
- 7. Sex
- 8. Sexual orientation
- 9. Marriage/civil partnerships
- 10. Carers protected by association

Though not included in the Equality Act 2010, Surrey County Council recognises that socio-economic disadvantage is a significant contributor to inequality across the County and therefore regards this as an additional factor.

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Therefore, if relevant, you will need to include information on this. Please **refer to the EIA guidance** if you are unclear as to what this is.

### Age

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Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	Both of these proposals affect children between the ages of 4-16 only. The funding can only be spent on this age group.
Impacts (Delete as applicable)	Neither

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
None	N/a	n/a	N/a	N/a

Question	Answer
What other changes is the council planning/already in place	There are other issues within the schools funding formula (eg
that may affect the same groups of residents?	transfer of funds to support SEN) but as above they will only affect
Are there any dependencies decisions makers need to be	children aged 4-16
aware of	

Question	Answer
Any negative impacts that cannot be mitigated? Please	N/a
identify impact and explain why	

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### Disability

Question	Answer				
	We do not hold data on disability as such for school children. We have considered data on special educational needs as the nearest proxy we hold Data on the impact of the two proposals on schools with different levels of SEND is summarised below.				
What information (data) do you have on affected service users/residents	Data on the impact of the two Proportion of schools receivin all schools Above average for EHCPs Above upper quartile for EHCP Top10% for EHCPs Above average for %SEN Above upper quartile for %SEN Top10% for %SEN This suggests that a higher pro benefit from the minimum fundi	g additional funding Primary 15.10% 22.15% s 28.00% 28.95% 26.85% 34.67% 50.00% portion of schools wit	g under the m h high levels o	inimum funding Secondary 10.71% 10.71% 14.29% 28.57% 17.86% 21.43% 28.57% f SEND	
with this characteristic? proposal to set the minimum funding guarantee at the highest (No transfer to high needs		J	dable level. (With transfer needs)	to high	
	% gaining from lump sum increase	Primary	Secondary	Primary	Secondary
	all schools Above average for EHCPs Above upper quartile for	34.34% 25.68%	21.43% 35.71%	27.27% 20.27%	12.50% 17.86%
	EHCPs	25.68%	57.14%	18.92%	28.57%
	Above average for %SEN Above upper quartile for	29.05%	39.29%	23.65%	25.00%
	%SEN	22.97%	64.29%	17.57%	35.71%

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Question	Answer
	This data shows that in general schools with a high incidence of SEN benefit less than others from an increase in the lump sum. However, this has to be considered against the need to maintain the viability of small schools. An increase in the lump sum is the only way in which the council can assist small schools within the constraints of the schools funding legislation The increase proposed is similar to the increase proposed for other formula factors, it is just that it maintains the Surrey lump sum at a higher level than would be provided under the national funding formula. Maintaining the viability of small schools will maintain opportunities for children with SEND and disabilities to be educated locally. There is also a legal presumption against the closure of rural schools.
<b>Impacts</b> (Delete as applicable)	Proposed changes to minimum funding guarantee are in general beneficial to schools with high incidence of SEND Proposed changes to the lump sum are not.

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
As above	As above	Negative impacts will be accepted given the need to maintain the viability of small schools and the limited tools available for this purpose within the funding legislation.	n/a	N/a

Question	Answer
What other changes is the council planning/already in place	The proposals to transfer funding from schools to high needs SEND
that may affect the same groups of residents?	block will also tend to have an adverse impact on schools with a
Are there any dependencies decisions makers need to be	high incidence of SEND.
aware of	

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Question	Answer
Any negative impacts that cannot be mitigated? Please	As above there may be negative impacts at school level It will be
identify impact and explain why	for individual schools to avoid negative impacts on individuals.

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#### Gender reassignment

Question	Answer	
What information (data) do you have on affected service users/residents with this characteristic?	This data is not available for school pupils	
<b>Impacts</b> (Delete as applicable)	Unknown	

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
None	N/a	n/a	N/a	N/a

Question	Answer
What other changes is the council planning/already in place	N/a.
that may affect the same groups of residents?	
Are there any dependencies decisions makers need to be	
aware of	

Question	Answer
Any negative impacts that cannot be mitigated? Please	N/a
identify impact and explain why	

### Pregnancy /maternity

Page	Question	Answer
N	What information (data) do you have on affected service users/residents with this characteristic?	N/a (school pupils)
	<b>Impacts</b> (Delete as applicable)	N/a

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
None	N/a	n/a	N/a	N/a

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Question	Answer
What other changes is the council planning/already in place	N/a.
that may affect the same groups of residents?	
Are there any dependencies decisions makers need to be	
aware of	

Question	Answer
Any negative impacts that cannot be mitigated? Please	N/a
identify impact and explain why	

### Race including ethnic or national origins, colour or nationality

Question	Answer		
	The table below shows the proportion of schools receiving additional funding under the Minimum Funding Guarantee All schools	Primary 15.10%	Secondary 10.71%
What information	Schools with: above average non British above upper quartile non British	20.81% 21.33%	10.71% 21.43%
(data) do you have on affected service	top 10% non British Above average non white Above upper quartile non white	23.68% 20.81% 22.67%	28.57% 10.71% 21.43%
users/residents with this characteristic?	Top10% for non white The table shows that the proportion of schools with above average incidence of non British and non white ethnicity benefiting from the minimum funding guarantee is higher than the proportion of all schools thus benefiting.	26.32%	28.57%
	The table below shows the proportion of schools gaining funding from an increase in lump sum, with and without a transfer of funding to the high needs (SEND) block.		

Question	Answer					
		(No transfer to hi	gh needs)	(With transfer needs)	to high	
	% gaining from lump sum	Primary	Secondary	Primary	Secondary	
	all schools	34.34%	21.43%	27.27%	12.50%	
	above average non British above upper quartile non	22.97%	17.86%	21.62%	10.71%	
	British	22.97%	14.29%	25.68%	7.14%	
	Above average non white Above upper quartile non	22.30%	17.86%	20.27%	10.71%	
	white	21.62%	14.29%	22.97%	7.14%	
	In general the proportion of s from an increase in lump sur benefiting. This is partly beca schools. However, we think the negative impact on other	m is smaller than the ause many of the sr the need to maintai	e proportion of mallest schoo	of schools as a Is are small vill	whole age	
<b>Impacts</b> (Delete as applicable)	Proposed changes to minimum funding guarantee are in general beneficial to schools with higher incidence of ethnic minorities (on the basis of available data) whereas proposed increases to the level of lump sum are not.					

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
As above	As above	It is proposed that the possible negative impacts are accepted in view of the need to maintain the viability of small schools		

Question	Answer
What other changes is the council planning/already in place	N/a
that may affect the same groups of residents?	
Are there any dependencies decisions makers need to be	
aware of	

Question	Answer
Any negative impacts that cannot be mitigated? Please	As above
identify impact and explain why	

#### Religion including belief or lack of belief

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	Data not held for school pupils
Impacts (Delete as applicable)	Not known

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
None	N/a	n/a	N/a	N/a

Question	Answer
What other changes is the council planning/already in place	n/a.
that may affect the same groups of residents?	
Are there any dependencies decisions makers need to be	
aware of	

Question	Answer
Any negative impacts that cannot be mitigated? Please	n/a.
identify impact and explain why	

Sex

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	While we have data on the sex of school pupils it is not a factor we are allowed to use for funding purposes. As such it has not been considered further.
Impacts (Delete as applicable)	N/a

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
None	N/a	n/a	N/a	N/a

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Question	Answer
What other changes is the council planning/already in place	N/a.
that may affect the same groups of residents?	
Are there any dependencies decisions makers need to be	
aware of	

Question	Answer
Any negative impacts that cannot be mitigated? Please	N/a
identify impact and explain why	
identify impact and explain why	

Sexual orientation

	Question	Answer	
]	What information (data) do you have on affected service users/residents with this characteristic?	Unlikely to be of significant relevance to school pupils	
	Impacts (Delete as applicable)	N/a	

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
None	N/a	n/a	N/a	N/a

Question	Answer
What other changes is the council planning/already in place	n/a.
that may affect the same groups of residents?	
Are there any dependencies decisions makers need to be	
aware of	

Question	Answer
Any negative impacts that cannot be mitigated? Please	n/a
identify impact and explain why	

### Marriage/civil partnership

	Question	Answer			
Page 292	What information (data) do you have on affected service users/residents with this characteristic?	Not relevant as proposals only concern school pupils			
	<b>Impacts</b> (Delete as applicable)	N/a			

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?		When will this be implemented by?	Owner
None	N/a	n/a		N/a	N/a
Question			Answer		

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
What other changes is the cou that may affect the same groups Are there any dependencies dec aware of	s of residents?	ace n/a		

Question	Answer
Any negative impacts that cannot be mitigated? Please	n/a
identify impact and explain why	

### Carers (protected by association)

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	While some school pupils will be carers we do not have any data on how many there are
Impacts (Delete as applicable)	N/a

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
None	N/a	n/a	N/a	N/a

Question	Answer
What other changes is the council planning/already in place	N/a
that may affect the same groups of residents?	
Are there any dependencies decisions makers need to be	
aware of	

,	Question	Answer
)	Any negative impacts that cannot be mitigated? Please	N/a
	identify impact and explain why	

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#### Economic deprivation

Question	Answer The table below shows that in general schools with high incidence of deprivation are more likely to be on minimum funding guarantee and thus to benefit from a higher level of minimum funding guarantee.				
	<u>MFG</u>	Primary	Secondary		
What information (data)	all schools	15.10%	10.71%		
do you have on affected	Above average FSM deprivn	28.86%	17.86%		
service users/residents with this characteristic?	Above upper quartile FSM deprivn	50.67%	28.57%		
	top 10% deprivation	68.42%	42.86%		
	benefit from an increase in the lump su	um, both with and	gh incidence of economic deprivation which w I without a transfer of funds to the high needs chools gaining Is lower than the proportion of	block.	

Question	Answer					
	primary schools gaining, but the reverse applies to secondary schools. This reflects the fact that a number of smaller secondary schools have relatively high incidence of deprivation.					
	(With transfer to high (With transfer to high (No transfer to high needs)					
	Primary Secondary Primary Secondary					
	% of schools gaining from lump sum protection) all schools34.34%21.43%27.27%12.50%					
	Above average for deprivation27.03%35.71%22.30%17.86%Above upper quartile for					
	deprivation 16.22% 42.86% 14.86% 21.43%					
Impacts (Delete as applicab	Again the proposal to set the minimum funding guarantee as high as possible is generally beneficial to schools with above average incidence of deprivation. The proposal to increase the lump sum is relatively beneficial to deprived secondary schools, but not to deprived primary schools					

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
Inconclusive	As above	Negative impacts will need to be accepted in order to assist small schools	N/a	N/a

Question	Answer
What other changes is the council planning/already in place	The proposed transfer of funding from schools to high needs block
that may affect the same groups of residents?	will in general have a negative impact on schools with a high
Are there any dependencies decisions makers need to be	incidence of economic deprivation.
aware of	

Question	Answer
Any negative impacts that cannot be mitigated? Please	As above
identify impact and explain why	

# 3. Staff

#### Age

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Question	Answ	Answer				
What information (data) do you have on affected service users/residents with this characteristic?	This d	This data is not held for school staff.				
<b>Impacts</b> (Delete as applicable)	for rec distrib	There is a potential impact in that changes in funding levels may affect scope for promotion or create needs for redundancies (which may disproportionately affect staff in some age groups eg recent starters) and the distribution of funding may affect which, and how many, schools will be affected. Decisions as to which staff are affected would be a matter for individual schools.				
Impacts identified Supporting evidence positive/minimise ne impacts?				When will this be implemented by?	Owner	
Unable to identify: insuffic data	ient	N/a	n/a	n/a	n/a	

Disability

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	This data is not held centrally for school staff.
Impacts (Delete as applicable)	There is a potential impact in that changes in funding levels may affect scope for promotion or create needs for redundancies. Decisions as to which staff are affected would be a matter for individual schools.

-	Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
2000000	Unable to identify -insufficient data held	N/a	N/a	n/a	n/a

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Gender reassignment

Question	Answer				
What information (data) do you have on affected service users/residents with this characteristic?	This data is not held for school staff.				
Impacts (Delete as applicable)	There is no reason to think that staff with this protected characteristic will be disproportionately affected by the proposals, although it would be for individual schools to ensure that specific individuals were not disadvantaged				

	Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner	
Dane 2	Unable to identify-insufficient data	N/a	n/a	n/a		

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Pregnancy/maternity

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	This data is not held for school staff.
Impacts (Delete as applicable)	There is a potential impact in that changes in funding levels may affect scope for promotion or create needs for redundancies. Decisions as to which staff are affected would be a matter for individual schools.

-	Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
Uc ~~~	Insufficient data to identify impact	N/a	n/a	n/a	n/a

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Race, including ethnicity or national origin, colour or nationality

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	Limited data is available for school staff from the workforce census

Question	Answer					
	There is a potential impact in that changes in funding levels may affect scope for promotion or create needs for redundancies. Decisions as to which staff are affected would be a matter for individual schools.					
	The table below shows that schools ben had a higher incidence of ethnic minority					n 2020/21 generally
	Proportion of schools on minimum fu	nding guara	ntee in 2020/	21		
		primary	Second			
	All schools Schools with	15.10%	10.7	1%		
	Above average incidence of ethnic minority					
	teachers	16.78%	17.8	6%		
	Above upper quartile incidence of ethnic minority teachers Above average incidence of ethnic minority	22.67%	14.2	9%		
Impacts (Delete as applicable)	support staff Above upper quartile incidence of ethnic	15.44%	14.2	9%		
	minority support staff	20.00%	14.2	9%		
	The table below shows that the impact o the lump sum is inconclusive.	n schools	with highe	r incidenc	e of ethnic min	ority staff of increasing
		Without transfer to With transfer to hi high needs block needs block		-		
		primary	secondary	primary	secondary	
	all schools	34.23%	21.43%	27.18%	12.50%	
	Above average for ethnic minority teachers	37.58%	14.29%	32.89%	7.14%	
	Above upper quartile for ethnic min teachers Above average for ethnic minority support	37.33%	28.57%	29.33%	14.29%	
	staff	26.17%	17.86%	22.82%	7.14%	
	Above upper quartile for ethnic min support staff	26.67%	21.43%	24.00%	14.29%	

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
What impacts have you identified?	The proposal is generally beneficial to those schools with high incidence of this particular protected group	n/a	n/a	n/a

Question	Answer
What other changes is the council planning/already in place	n/a
that may affect the same groups of residents?	
Are there any dependencies decisions makers need to be	
aware of	

	Question	Answer
-	Any negative impacts that cannot be mitigated? Please	n/a
Jae	identify impact and explain why	
ge		
303	Religion or belief, including lack of belief	

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	
Impacts (Delete as applicable)	n/a

-	Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
<sup>o</sup> age 30	Unable to identify as no data held	n/a	n/a	n/a	n/a
4					

Sex

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	This data is not held for school staff.
Impacts (Delete as applicable)	There is a potential impact in that changes in funding levels may affect scope for promotion or create needs for redundancies. Decisions as to which staff are affected would be a matter for individual schools.

Impacts identified	Supporting evidence	nositiva/minimisa nagativa	When will this be implemented by?	Owner
Insufficient data	n/a	n/a	n/a	n/a

**Sexual Orientation** 

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	
Impacts (Delete as applicable)	There is a potential impact in that changes in funding levels may affect scope for promotion or create needs for redundancies. Decisions as to which staff are affected would be a matter for individual schools.

Dane 31	Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
	Unable to identify impact as no data is available	n/a	n/a	n/a	n/a

Marriage and civil partnerships

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	This data is not held for school staff.
<b>Impacts</b> (Delete as applicable)	There is a potential impact in that changes in funding levels may affect scope for promotion or create needs for redundancies. Decisions as to which staff are affected would be a matter for individual schools.

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
Unable to identify as insufficient data held	n/a	n/a	n/a	n/a

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Carers (protected by association)

Question	Answer
What information (data) do you have on affected service users/residents with this characteristic?	This data is not held for school staff.
Impacts (Delete as applicable)	There is a potential impact in that changes in funding levels may affect scope for promotion or create needs for redundancies. Decisions as to which staff are affected would be a matter for individual schools.

Impacts identified	Supporting evidence	How will you maximise positive/minimise negative impacts?	When will this be implemented by?	Owner
Unable to identify specific impacts as no data is held	m/a	n/a	n/a	n/a

Socio-economic disadvantage

Question	Answer		
What information (data) do you have on affected service users/residents with this characteristic?	This data is not held for school staff.		
Impacts (Delete as applicable)	There is a potential impact in that changes in funding levels may affect scope for promotion or create needs for redundancies. Decisions as to which staff are affected would be a matter for individual schools.		

	Impacts identified	Supporting evidence	nositiva/minimisa nagativa	When will this be implemented by?	Owner
,	Insufficient data held	N/a	n/a	n/a	n/a

# 4. Amendments to the proposals

CHANGE	REASON FOR CHANGE
None yet	

# 5. Recommendation

Based your assessment, please indicate which course of action you are recommending to decision makers. You should explain your recommendation below.

Outcome Number	Description	Tick	
Outcome One	No major change to the policy/service/function required.		
Outcome Two	Adjust the policy/service/function to remove barriers identified by the EIA or better advance equality. Are you satisfied that the proposed adjustments will remove the barriers you identified?		
Outcome ThreeContinue the policy/service/function despite potential for negative impact or missed opportunities to advance equality identified. You will need to make sure the EIA clearly sets of the justifications for continuing with it. You need to consider whether there are:      		X	
Outcome Four	Stop and rethink the policy when the EIA shows actual or potential unlawful discrimination(For guidance on what is unlawful discrimination, refer to the Equality and Human Rights Commission's guidance and Codes of Practice on the Equality Act concerning employment, goods and services and equal pay).		



Question	Answer
Confirmation and explanation of recommended outcome	This EIA considers two linked decisions. Neither has a direct impact on services to individual pupils but both will have an indirect impact based on the overall budget allocated to the school. The proposed changes to the level of the minimum funding guarantee are in general beneficial to those schools with a high incidence of those protected groups for which data is available. The proposed increase in lump sum is generally not beneficial to such schools, but is still recommended as it is the only mechanism available within the available funding formula factors, to support small schools.

### 6a. Version control

Version Number	Purpose/Change	Author	Date
0.1	Original	David Green	29 Oct 2020

The above provides historical data about each update made to the Equality Impact Assessment. Please do include the name of the author, date and notes about changes made – so that you are able to refer back to what changes have been made throughout this iterative process. For further information, please see the EIA Guidance document on version control.

# 6b. Approval

Approved by*	Date approved
Head of Service	
Executive Director	
Cabinet Member	
Directorate Equality Group	

EIA Author	
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\*Secure approval from the appropriate level of management based on nature of issue and scale of change being assessed.

#### 6c. EIA Team

Name	Job Title	Organisation	Team Role
David Green	Senior Finance Business Partner	Surrey County Council (Resources)	Author

If you would like this information in large print, Braille, on CD or in another language please contact us on:

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